# Georgia Department of Natural Resources <br> Coastal Resources Division <br> Management Plan: Blue Crab Updated June 2008 

## General Objective

Manage Georgia's blue crab fishery to ensure the maximum aggregate social, economic, and ecological benefits to the citizens of Georgia.

## Life History and Reproductive Biology:

The blue crab is a euryhaline decapod crustacean found throughout the year in estuarine waters along the Georgia coast. Mating occurs primarily in the meso- and oligo-haline zones ( 0.5 to 15 ppt ) as waters begin to warm after winter - as early as February, with peaks in March and April, but continues until September. There is an elaborate courtship ritual that occurs when the male encounters a juvenile female (shecrab or virgin) about to undergo a terminal molt to sexually maturity. Just prior to this molt, juveniles are called peelers and possess unique color characteristics. The male (jimmie) will clasp and carry the female with his walking legs ("doubler" or "buck and rider"). The male will then carry the female for two to seven days until ecdysis (molting). Once the female molts (soft shell) the male transfers a spermatophore to the female, which will be used to fertilize up to seven broods (sponges) each with 500,000 to 8,000,000 eggs (Prager et al., 1990). Egg masses are produced two to nine months after fertilization depending on the time of the year. Adult females (sooks) migrate to the lower sounds and produce an external egg mass carried on the abdominal pleopods (sponge crab). The egg mass is initially yellow to orange (egg yolk), and through a two week develop becomes brown and then black (eye stalks of fully developed larvae). Sponge crabs are most abundant in April. The female must release her eggs in the salty, sediment free waters of the ocean for maximum survival (salinities: 23-33 ppt and temperatures: 19-29 C) (Millikin and Williams, 1984). Wind driven and tidal currents transport the eggs as they develop through seven zoea larval stages and one megalop larval stage. These same currents and tides eventually transport larvae back to the estuaries and a metamorphosis to a true crab occurs. These young crabs migrate up and distribute throughout the estuaries where they molt up to 20 times before reaching sexually maturity at one to 1.5 years of age.

The blue crab has a role both as predator and as prey in the ecosystem. Postlarvae in the water column are a food source for plankton feeders. A variety of other species such as American eel, drum, spot, croaker, striped bass, seatrout, rays, sharks, and catfish prey on juveniles and adults. Cannibalism of young blue crabs by larger crabs is common and may affect abundance. Adult blue crabs feed on bivalves, crustaceans, fish, annelids, and plants. Although the blue crab is an opportunistic predator that feeds on commonly occurring bottom dwellers, recent research indicates that thin-shelled bivalves are preferred food (MDFMP, 1997).

## Habitat Preferences:

Submerged aquatic vegetation (SAV) and other shallow water habitats are utilized by blue crabs during postlarval settlement, juvenile development and overwintering, as well as for protection during molting and soft shell phases of all size classes. Several studies have documented that postlarval and juvenile blue crabs prefer SAV and similar structural habitat to unvegetated shallow-water habitats (MDFMP, 1997). Unlike Atlantic states to the north, SAV does not exist as critical habitat for blue crab in Georgia. Rather, water quality and upper marsh estuarine areas are the critical components of the blue crab habitat in Georgia. Dissolved oxygen content is a particularly important aspect of water for blue crabs. Blue crabs are tolerant of hypoxic (low oxygen) conditions, but oxygen content less than $0.5 \mathrm{mg} / \mathrm{L}$ at 77 degrees $\mathrm{F}\left(25^{\circ} \mathrm{C}\right)$ is lethal within 4.3 hours (Millikin and Austin, 1984). Juvenile crabs may be less tolerant of hypoxia than adults. If larvae are spawned or remain in lower salinity and/or temperature conditions, development is retarded and survival unlikely (MDFMP, 1997).

Data on essential crab habitat in Georgia is unavailable, but it is generally true that the species has the same environmental requirements as those cited above throughout its range. Several studies focusing on essential crab habitat issues in Georgia are currently in the proposal process.

## Description of the Fishery:

## Recreational Fishery

Very little is known about the extent of the recreational fishery in Georgia, and this sector has been largely ignored in the management process. Under current regulations, an individual with a recreational fishing license may use up to six crab pots with a mandatory fluorescent (dayglow) green marker from a boat or dock and retain a maximum of one bushel per day. Anecdotal information suggests crabbing is a popular pastime with effort expanding and contracting in relation to overall abundance. A 1987 University of Georgia study of Chatham and Glynn Counties estimated 12\% of residents crabbed recreationally, comprising 253,597 crabbing trips. However, no information on catch was collected (Absher, 1988). Of these trips, more than a third used bait tied to a line ("chicken necking") with less than $4 \%$ using the traditional commercial style trap. Public docks and private boats comprised 60.7\% of the effort (Table 1). A 1991 study by the National Marine Fisheries Service estimated 20,466 Georgia households engaged in recreational crabbing during that year (Pritchard, 1991).

Table 1: 1987 Crabbing trips by gear and fishing mode from Chatham and Glynn Counties (Absher, 1988).

| Fishing Gear |  |
| :--- | ---: |
| Gear Type | $\%$ |
| Commercial Trap | 3.6 |
| Folding Trap | 29.6 |
| Lift Ring | 23.6 |
| Line tied to bait | 34.5 |
| Seine | 3.6 |
| Cast Net | 3.6 |
| Other | 1.8 |


| Fishing Mode |  |
| :--- | ---: |
| Mode | $\%$ |
| Private Dock | 14.3 |
| Public Dock | 26.8 |
| Bridge | 16.1 |
| Beach or Bank | 8.9 |
| Boat | 33.9 |

## Commercial Fishery

Hard crabs: This component of the fishery typically ranks first in state landings and second only to shrimp in ex-vessel value. The 20-year average (1987-2006) is 5.74 million pounds with a value of $\$ 2.66$ million (Figure 1, Table 2). Declining catches in the late 90 's and early 00 's has lowered the 10 -year average ( 1997 to 2006) to 3.80 million pounds valued at $\$ 2.52$ million. This decline is the result of changing market and harvesting practices (closing of all picking houses in favor of a live bushel market), and four consecutive record low years of harvest - the direct result of a prolonged drought. The major fishing gear is the crab trap, with other gears comprising less than $3 \%$ of the annual harvest. Harvest is typically lowest in the winter (January to March) and peaks between August and October (Table 2).

Peeler and softshell crabs: Peelers are harvested and processed to produce softshell crabs. Crabbers use specially designed crab traps baited with adult male crabs to attract females in search of a mate. The peelers are then collected and held in aquaculture facilities until they molt. Peelers make up less than $1 \%$ of the total blue crab harvest and $3 \%$ of the value, but the resulting softshell crabs constitute $7 \%$ of the overall harvest value (Figure 1, Tables 3-5). Although these sectors of the fishery are small with limited participation ( $<20$ ) they are highly lucrative from March to May. The average annual harvest of peelers (1989-2006) is $43,237 \mathrm{lbs}$, with a value of $\$ 79,430$. Annual soft-shell production for the same period produces $29,035 \mathrm{lbs}$ valued at \$209,035 (Table 5).


Figure 1. Commercial harvest of hard and peeler crabs and production of softshell crabs in Georgia. 2007 data is only through August.

Table 2. Georgia commercial hard crab harvest (in pounds) by year and month. (updated 12/19/07)

| YEAR | Tot | Jan | Feb | Mar | Apr | May | Jun | Jul | Aug | Sep | Oct | Nov | Dec |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1955 |  |  |  |  |  |  |  |  |  |  |  |  |  |
| 1956 | 7,928,400 | 35,200 | 493,100 | 568,600 | 900,100 | 1,062,200 | 1,020,400 | 900,900 | 733,100 | 827,400 | 632,600 | 496,600 | 258,200 |
| 1957 | 8,867,700 | 412,700 | 477,000 | 448,400 | 774,500 | 969,000 | 1,041,500 | 999,300 | 964,300 | 1,028,900 | 798,400 | 646,300 | 307,400 |
| 1958 | 10,185,000 | 188,600 | 76,800 | 879,100 | 860,500 | 1,574,600 | 1,252,400 | 1,213,000 | 1,218,100 | 00 | 930,900 | 681,900 | 0 |
| 1959 | 12,682,500 | 296,100 | 397,700 | 812,300 | 1,377,900 | 1,163,200 | 1,353,800 | 1,434,500 | 1,437,900 | 1,321,500 | 1,407,700 | 1089,400 | 0 |
| 1960 | 15,765,900 | 724,300 | 962,100 | 782,200 | 1,564,200 | 1,743,000 | 1,610,500 | 1,433,700 | 1,774,900 | 1,491,200 | 1,574,900 | 1,471,600 | 633,300 |
| 1961 | 12,312,400 | 903,000 | 989,000 | 964,600 | 1,212,500 | 1,211,800 | 1,206,500 | 1,166,700 | 1,263,300 | 1,014,600 | 1,010,700 | 759,800 | 609,900 |
| 1962 | 11,815,800 | 404,700 | 956,700 | 877,900 | 960,300 | 1,041,500 | 1,054,100 | 1,176,900 | 1,357,500 | 1,210,600 | 1,226,600 | 914,800 | 634,200 |
| 1963 | 14,500,000 | 840,000 | 734,100 | 1,492,900 | 1,571,300 | 1,363,300 | 1,338,200 | 1,496,000 | 1,221,400 | 977,400 | 1,401,200 | 1,465,700 | 598,500 |
| 1964 | 11,531,600 | 483,600 | 788,100 | 906,500 | 906,000 | 1,249,000 | 894,000 | 1,106,400 | 1,347,000 | 954,200 | 1,057,500 | 936,100 | 903,200 |
| 1965 | 10,258,200 | 490,000 | 245,000 | 542,700 | 732,900 | 815,200 | 1,203,800 | 1,311,400 | 1,304,900 | 1,195,200 | 933,800 | 952,000 | 531,300 |
| 1966 | 8,556,000 | 317,600 | 297,500 | 749,200 | 623,200 | 765,700 | 1,061,000 | 859,500 | 1,227,700 | 1,001,500 | 1,041,700 | 445,200 | 166,200 |
| 1967 | 8,496,500 | 653,100 | 427,300 | 1,007,500 | 640,000 | 808,300 | 551,800 | 814,200 | 1,120,700 | 915,400 | 858,000 | 488,200 | 212,000 |
| 1968 | 3,668,900 | 212,600 | 160,200 | 354,100 | 512,300 | 207,600 | 47,000 | 261,400 | 365,400 | 597,200 | 570,600 | 262,300 | 118,200 |
| 1969 | 5,146,700 | 61,900 | 131,800 | 177,300 | 333,100 | 435,700 | 757,200 | 932,800 | 626,300 | 618,500 | 539,000 | 413,800 | 119,300 |
| 1970 | 7,092,300 | 19,900 | 271,900 | 343,400 | 545,800 | 589,400 | 827,800 | 960,700 | 1,088,100 | 724,400 | 923,600 | 616,200 | 81,100 |
| 1971 | 8,408,500 | 430,800 | 710,700 | 936,600 | 784,400 | 499,000 | 948,900 | 1,022,900 | 897,600 | 903,600 | 669,500 | 349,300 | 255,200 |
| 1972 | 9,058,700 | 529,000 | 330,200 | 948,500 | 706,600 | 566,100 | 902,000 | 1,045,900 | 1,076,500 | 1,140,700 | 943,100 | 585,300 | 284,800 |
| 1973 | 7,994,100 | 400,500 | 233,400 | 516,800 | 627,900 | 805,900 | 1,016,500 | 1,039,100 | 905,000 | 948,200 | 760,100 | 513,900 | 226,800 |
| 1974 | 10,130,900 | 622,500 | 400,700 | 701,300 | 947,900 | 908,700 | 743,200 | 1,029,000 | 1,171,300 | 1,033,600 | 1,309,000 | 927,400 | 336,300 |
| 1975 | 8,865,300 | 737,500 | 466,300 | 400,900 | 580,600 | 852,000 | 1,016,600 | 1,011,200 | 990,900 | 974,500 | 993,900 | 665,800 | 175,100 |
| 1976 | 5,872,500 | 45,700 | 275,800 | 308,000 | 539,800 | 693,600 | 935,400 | 913,200 | 654,600 | 744,300 | 384,400 | 306,000 | 71,700 |
| 1977 | 7,721,700 | 16,500 | 44,700 | 162,200 | 502,200 | 887,300 | 954,000 | 981,800 | 1,136,200 | 1,009,600 | 906,900 | 888,200 | 232,100 |
| 1978 | 10,628,400 | 17,800 | 10,600 | 396,600 | 665,600 | 875,700 | 1,362,800 | 1,448,000 | 1,530,900 | 1,377,200 | 1,400,600 | 1,032,700 | 509,900 |
| 1979 | 11,337,700 | 58,600 | 104,700 | 851,900 | 1,112,900 | 1,199,500 | 1,207,200 | 1,403,300 | 1,537,000 | 1,410,900 | 1,576,700 | 719,500 | 155,500 |
| 1980 | 10,059,900 | 189,100 | 89,500 | 194,300 | 571,800 | 974,700 | 1,464,000 | 1,415,300 | 1,420,200 | 1,480,400 | 1,193,500 | 767,400 | 299,700 |
| 1981 | 13,038,200 | 84,700 | 294,400 | 741,300 | 1,115,600 | 1,239,200 | 1,429,200 | 1,550,900 | 1,580,300 | 1,684,700 | 1,828,800 | 1,054,000 | 435,100 |
| 1982 | 12,536,900 | 250,200 | 898,100 | 652,100 | 857,100 | 1,059,300 | 1,470,800 | 1,525,500 | 1,360,800 | 1,413,700 | 1,598,900 | 1,023,600 | 426,800 |
| 1983 | 11,104,000 | 222,200 | 156,300 | 173,900 | 467,800 | 830,300 | 1,315,600 | 1,488,200 | 1,607,100 | 1,597,200 | 1,701,100 | 1,055,300 | 489,000 |
| 1984 | 10,255,400 | 27,700 | 263,500 | 353,300 | 730,000 | 1,123,000 | 1,361,600 | 1,161,300 | 1,263,800 | 1,111,600 | 1,446,400 | 978,900 | 434,300 |
| 1985 | 8,341,600 | 177,200 | 257,300 | 324,800 | 625,400 | 798,400 | 1,029,800 | 1,218,700 | 1,141,900 | 871,500 | 1,060,600 | 669,800 | 166,200 |
| 1986 | 6,879,900 | 54,200 | 190,000 | 295,200 | 639,200 | 771,200 | 1,043,800 | 977,800 | 805,800 | 869,400 | 723,900 | 357,700 | 151,700 |

Table 2. Georgia commercial hard crab harvest (in pounds) by year and month. (updated 12/19/07)

| YEAR | Tot | Jan | Feb | Mar | Apr | May | Jun | Jul | Aug | Sep | Oct | Nov | Dec |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1987 | 6,256,200 | 45,300 | 38,900 | 100,400 | 245,600 | 562,000 | 938,400 | 857,300 | 823,200 | 952,900 | 876,400 | 502,500 | 313,300 |
| 1988 | 8,400,400 | 115,000 | 184,100 | 289,200 | 433,600 | 551,100 | 1,185,100 | 1,150,600 | 1,082,500 | 1,300,200 | 952,500 | 831,100 | 325,400 |
| 1989 | 7,296,781 | 450,854 | 228,293 | 138,557 | 317,723 | 645,710 | 957,924 | 918,074 | 1,026,918 | 961,057 | 776,723 | 721,578 | 153,370 |
| 1990 | 7,105,524 | 117,927 | 215,659 | 256,175 | 426,200 | 713,661 | 1,005,361 | 896,068 | 70,297 | 822,015 | 8 | ,875 | 233,568 |
| 199 | 6,92 | 165,638 | 15 | 168 | 438 | 579,850 | 887,483 | 842,152 | 822,875 | 783,513 | 11,326 | 627,729 | 9 |
| 1992 | 8,707,692 | 240,943 | 253,758 | 174,562 | 371,747 | 631,741 | 985,811 | 1,001,469 | 1,131,847 | 1,113,097 | 1,520,311 | 990,976 | 291,430 |
| 1993 | 8,112,326 | 233,550 | 106,013 | 117,833 | 227,958 | 659,315 | 838,732 | 1,031,366 | 1,149,182 | 1,114,687 | 1,223,366 | 863,688 | 546,636 |
| 1994 | 8,853,564 | 152,784 | 466,821 | 263,704 | 649,800 | 514,721 | 953,599 | 971,061 | 935,103 | 1,301,318 | 1,487,982 | 905,122 | 251,549 |
| 1995 | 9,299,190 | 146,149 | 84,809 | 100,654 | 248,356 | 466,508 | 819,535 | 1,051,285 | 1,097,584 | 1,674,530 | 1,920,616 | 1,252,120 | 437,044 |
| 1996 | 5,791,288 | 80,846 | 114,482 | 119 | 283 | 608,187 | 667,211 | 621,357 | 647,511 | 866,817 | 824,163 | 660,340 | 297,996 |
| 1997 | 6,808,290 | 166,860 | 155,265 | 156,0 | 478,606 | 610,116 | 748,008 | 844,559 | 918,080 | 982,339 | 916,429 | 546,201 | 285,816 |
| 1998 | 5,037,747 | 222,540 | 141,388 | 108,373 | 333,508 | 371,107 | 450,000 | 597,804 | 660,280 | 760,885 | 840,784 | 405,063 | 146,015 |
| 1999 | 3,901,226 | 74,845 | 65,924 | 83,112 | 208,953 | 217,813 | 320,138 | 426,320 | 437,114 | 582,268 | 742,443 | 418,923 | 323,373 |
| 2000 | 3,202,634 | 185,080 | 128,907 | 117,328 | 254,2 | 272,885 | 334,657 | 302,870 | 320,183 | 411,328 | 419,717 | 337,055 | 118,403 |
| 2001 | 2,702,493 | 35,793 | 83,294 | 55,314 | 357,819 | 503,320 | 399,309 | 293,137 | 272,919 | 243,299 | 218,944 | 157,760 | 81,585 |
| 2002 | 3,188,992 | 43,172 | 43,984 | 54,853 | 139,259 | 179,557 | 233,713 | 264,548 | 1,273,493 | 421,389 | 259,788 | 172,733 | 102,503 |
| 2003 | 1,857,755 | 35,113 | 45,411 | 60,817 | 119,98 | 208,385 | 255,985 | 216,933 | 203,761 | 202,888 | 237,979 | 161,105 | 109,397 |
| 2004 | 3,066,85 | 71,105 | 44,501 | 19,924 | 84,655 | 251,987 | 268,190 | 361,923 | 456,331 | 450,057 | 472,585 | 385,636 | 199,957 |
| 2005 | 4,387,042 | 124,875 | 159,642 | 136,291 | 138,088 | 298,760 | 432,091 | 423,479 | 525,071 | 652,228 | 580,781 | 542,145 | 373,591 |
| 2006 | 4,076,881 | 318,658 | 378,179 | 317,526 | 248,458 | 314,317 | 357,717 | 401,969 | 387,273 | 385,310 | 323,432 | 329,984 | 314,058 |
| 2007 | 2,731,605 | 379,217 | 252,47 | 137,303 | 178,689 | 218,758 | 279,150 | 317,251 | 357,862 | 366,426 | 244,472 |  |  |
| Avg(56-07) | 8,052,959 | 256,034 | 297,768 | 420,012 | 599,500 | 739,677 | 898,837 | 944,058 | 990,959 | 958,303 | 970,424 | 682,124 | 314,426 |
| Avg(88-07) | 5,572,803 | 168,047 | 165,528 | 143,792 | 296,951 | 440,890 | 618,986 | 646,711 | 728,809 | 769,783 | 809,053 | 565,849 | 259,681 |
| Avg(98-07) | 3,415,323 | 149,040 | 134,371 | 109,084 | 206,363 | 283,689 | 333,095 | 360,623 | 489,429 | 447,608 | 434,093 | 323,378 | 196,542 |
| Min | 1,857,755 | 16,500 | 10,600 | 19,924 | 84,655 | 179,557 | 47,000 | 216,933 | 203,761 | 202,888 | 218,944 | 157,760 | 71,700 |
| Max | 15,765,900 | 903,000 | 989,000 | 1,492,900 | 1,571,300 | 1,743,000 | 1,610,500 | 1,550,900 | 1,774,900 | 1,684,700 | 1,920,616 | 1,471,600 | 903,200 |

Table 3. Georgia commercial peeler crab harvest (in pounds) by year and month.

| Year | Jan | Feb | Mar | Apr | May | Jun | Jul | Aug | Sep | Oct | Nov | Dec | Tot |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1989 | 0 | 0 | 2,747 | 8,684 | 9,254 | 3,394 | 1,139 | 2,567 | 7,980 | 975 | 460 | 0 | 37,200 |
| 1990 | 0 | 0 | 3,069 | 6,644 | 12,000 | 2,536 | 836 | 1,374 | 5,363 | 389 | 56 | 0 | 32,267 |
| 1991 | 0 | 0 | 1,708 | 11,496 | 4,864 | 2,142 | 1,011 | 1,739 | 4,440 | 1,483 | 0 | 0 | 28,883 |
| 1992 | 0 | 0 | 2,080 | 15,758 | 7,091 | 4,142 | 1,969 | 855 | 3,339 | 0 | 0 | 0 | 35,234 |
| 1993 | 0 | 0 | 0 | 28,717 | 5,401 | 2,633 | 830 | 422 | 4,721 | 2,929 | 0 | 0 | 45,653 |
| 1994 | 0 | 0 | 3,653 | 17,991 | 5,117 | 1,862 | 544 | 696 | 4,834 | 883 | 0 | 0 | 35,580 |
| 1995 | 0 | 0 | 3,202 | 21,039 | 7,776 | 4,018 | 380 | 952 | 9,621 | 1,335 | 33 | 0 | 48,356 |
| 1996 | 0 | 0 | 80 | 30,980 | 19,052 | 2,761 | 390 | 807 | 6,712 | 1,157 | 0 | 0 | 61,939 |
| 1997 | 0 | 0 | 57,538 | 15,347 | 7,334 | 2,285 | 705 | 1,056 | 7,487 | 1,549 | 260 | 0 | 93,561 |
| 1998 | 0 | 0 | 1,452 | 59,807 | 8,162 | 2,764 | 1,120 | 406 | 8,901 | 728 | 0 | 0 | 83,340 |
| 1999 | 0 | 180 | 23,437 | 18,925 | 2,875 | 1,695 | 389 | 300 | 2,176 | 2,019 | 26 | 0 | 52,022 |
| 2000 | 0 | 0 | 46,008 | 5,164 | 5,673 | 934 | 0 | 687 | 2,486 | 328 | 56 | 0 | 61,336 |
| 2001 | 0 | 0 | 11,456 | 21,863 | 2,758 | 30 | 14 | 12 | 97 | 36 | 10 | 0 | 36,276 |
| 2002 | 0 | 0 | 5,973 | 25,432 | 688 | 1,492 | 461 | 9 | 21 | 12 | 0 | 0 | 34,088 |
| 2003 | 0 | 0 | 3,774 | 15,656 | 2,653 | 450 | 28 | 0 | 914 | 937 | 252 | 0 | 24,664 |
| 2004 | 0 | 0 | 526 | 25,236 | 4,244 | 66 | 0 | 0 | 370 | 150 | 0 | 0 | 30,592 |
| 2005 | 0 | 0 | 81 | 28,068 | 1,545 | 545 | 15 | 0 | 0 | 0 | 0 | 0 | 30,254 |
| 2006 | 0 | 0 | 1,706 | 15,840 | 325 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 17,871 |
| 2007 | 0 | 0 | 18,533 | 25,805 | 2,638 | 95 | 0 | 0 | 0 | 0 | 0 | 0 | 47,071 |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Avg 10-yr | 0 | 18 | 11,295 | 24,180 | 3,156 | 807 | 203 | 141 | 1,497 | 421 | 34 | 0 | 41,751 |
| Avg 20-yr | 0 | 9 | 9,843 | 20,971 | 5,761 | 1,781 | 517 | 625 | 3,656 | 785 | 61 | 0 | 44,010 |
| Avg (56-07) | 0 | 9 | 9,843 | 20,971 | 5,761 | 1,781 | 517 | 625 | 3,656 | 785 | 61 | 0 | 44,010 |
| Min | 0 | 0 | 0 | 5,164 | 325 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 17,871 |
| Max | 0 | 180 | 57,538 | 59,807 | 19,052 | 4,142 | 1,969 | 2,567 | 9,621 | 2,929 | 460 | 0 | 93,561 |

Table 4. Georgia commercial softshell crab production (in pounds) by year and month.

| Year | Jan | Feb | Mar | Apr | May | Jun | Jul | Aug | Sep | Oct | Nov | Dec | Tot |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1989 | 0 | 0 | 3,326 | 5,731 | 6,900 | 2,848 | 931 | 1,699 | 3,798 | 657 | 279 | 0 | 26,169 |
| 1990 | 83 | 0 | 1,251 | 4,617 | 9,001 | 1,691 | 668 | 916 | 3,988 | 295 | 274 | 0 | 22,784 |
| 1991 | 0 | 0 | 1,076 | 7,984 | 4,145 | 1,622 | 736 | 1,285 | 3,249 | 1,086 | 27 | 0 | 21,210 |
| 1992 | 0 | 0 | 543 | 14,375 | 6,143 | 3,195 | 1,317 | 389 | 2,216 | 1 | 2 | 0 | 28,181 |
| 1993 | 0 | 0 | 0 | 20,286 | 4,999 | 1,731 | 522 | 245 | 2,999 | 1,848 | 0 | 0 | 32,630 |
| 1994 | 0 | 0 | 2,300 | 13,193 | 3,834 | 1,080 | 297 | 468 | 3,349 | 649 | 0 | 1 | 25,171 |
| 1995 | 0 | 0 | 1,288 | 12,210 | 5,248 | 2,712 | 297 | 589 | 6,017 | 758 | 24 | 0 | 29,143 |
| 1996 | 0 | 0 | 0 | 20,638 | 12,511 | 1,757 | 255 | 510 | 4,449 | 783 | 0 | 2 | 40,905 |
| 1997 | 0 | 0 | 30,912 | 9,823 | 6,844 | 1,440 | 675 | 448 | 5,295 | 1,010 | 155 | 0 | 56,602 |
| 1998 | 0 | 0 | 904 | 33,357 | 6,340 | 1,736 | 816 | 267 | 6,998 | 362 | 19 | 22 | 50,821 |
| 1999 | 0 | 54 | 13,936 | 18,960 | 2,065 | 1,157 | 267 | 192 | 1,458 | 1,380 | 12 | 0 | 39,481 |
| 2000 | 0 | 0 | 19,545 | 7,027 | 2,718 | 663 | 0 | 486 | 1,809 | 246 | 42 | 0 | 32,536 |
| 2001 | 0 | 0 | 4,103 | 21,842 | 3,078 | 762 | 60 | 72 | 2,244 | 402 | 45 | 0 | 32,608 |
| 2002 | 0 | 0 | 3,944 | 14,716 | 1,808 | 1,092 | 327 | 1,233 | 1,047 | 467 | 42 | 0 | 24,676 |
| 2003 | 0 | 0 | 1,249 | 16,412 | 1,459 | 0 | 0 | 0 | 335 | 249 | 0 | 0 | 19,704 |
| 2004 | 0 | 0 | 1 | 16,279 | 4,253 | 75 | 66 | 2,184 | 140 | 25 | 0 | 0 | 23,023 |
| 2005 | 0 | 0 | 0 | 4,863 | 6,657 | 0 | 0 | 0 | 324 | 0 | 0 | 0 | 11,844 |
| 2006 | 0 | 0 | 43 | 5,143 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 5,186 |
| 2007 | 0 | 0 | 650 | 3,536 | 239 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 4,425 |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Avg 10-yr | 0 | 5 | 4,438 | 14,214 | 2,862 | 549 | 154 | 443 | 1,436 | 313 | 16 | 2 | 24,430 |
| Avg 20-yr | 4 | 3 | 4,477 | 13,210 | 4,644 | 1,240 | 381 | 578 | 2,617 | 538 | 48 | 1 | 27,742 |
| Avg (56-07) | 4 | 3 | 4,477 | 13,210 | 4,644 | 1,240 | 381 | 578 | 2,617 | 538 | 48 | 1 | 27,742 |
| Min | 0 | 0 | 0 | 3,536 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 4,425 |
| Max | 83 | 54 | 30,912 | 33,357 | 12,511 | 3,195 | 1,317 | 2,184 | 6,998 | 1,848 | 279 | 22 | 56,602 |

Table 5. Annual summary of Georgia's commercial blue crab harvest and value by type (hard, peeler, or soft).

| Year | Hard Crabs |  |  |  | Peelers |  |  |  | Soft-shell Crabs |  |  |  | Total |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Harvest (lbs) | Pct of Harvest | Value <br> (\$) | Pct of Value | Harvest (lbs) | Pct of Harvest | Value <br> (\$) | Pct of Value | Harvest (lbs) | Pct of Harvest | Value <br> (\$) | Pct of Value | Harvest (lbs) | Value <br> (\$) |
| 1989 | 7,296,781 | 99.14 | 2,337,267 | 92.77 | 37,200 | 0.51 | 52,592 | 2.09 | 26,169 | 0.36 | 129,492 | 5.14 | 7,333,981 | 2,519,351 |
| 1990 | 7,105,524 | 99.23 | 2,222,868 | 93.01 | 32,267 | 0.45 | 48,954 | 2.05 | 22,784 | 0.32 | 118,119 | 4.94 | 7,137,791 | 2,389,941 |
| 1991 | 6,927,785 | 99.28 | 1,976,309 | 93.43 | 28,883 | 0.41 | 42,070 | 1.99 | 21,210 | 0.30 | 97,014 | 4.59 | 6,956,668 | 2,115,393 |
| 1992 | 8,707,692 | 99.28 | 2,989,219 | 93.64 | 35,234 | 0.40 | 50,728 | 1.59 | 28,181 | 0.32 | 152,309 | 4.77 | 8,742,926 | 3,192,256 |
| 1993 | 8,112,326 | 99.04 | 3,010,039 | 93.02 | 45,653 | 0.56 | 69,128 | 2.14 | 32,630 | 0.40 | 156,911 | 4.85 | 8,157,979 | 3,236,078 |
| 1994 | 8,853,564 | 99.32 | 4,510,691 | 95.60 | 35,580 | 0.40 | 54,082 | 1.15 | 25,171 | 0.28 | 153,617 | 3.26 | 8,889,144 | 4,718,390 |
| 1995 | 9,299,190 | 99.17 | 5,020,701 | 95.19 | 48,356 | 0.52 | 72,653 | 1.38 | 29,143 | 0.31 | 180,840 | 3.43 | 9,347,546 | 5,274,194 |
| 1996 | 5,791,288 | 98.26 | 3,017,931 | 89.21 | 61,939 | 1.05 | 95,726 | 2.83 | 40,905 | 0.69 | 269,244 | 7.96 | 5,853,227 | 3,382,901 |
| 1997 | 6,808,290 | 97.84 | 3,835,798 | 87.91 | 93,561 | 1.34 | 152,054 | 3.48 | 56,602 | 0.81 | 375,608 | 8.61 | 6,901,851 | 4,363,460 |
| 1998 | 5,037,747 | 97.41 | 2,604,625 | 84.32 | 83,340 | 1.61 | 141,177 | 4.57 | 50,821 | 0.98 | 343,199 | 11.11 | 5,121,087 | 3,089,001 |
| 1999 | 3,901,226 | 97.71 | 2,045,493 | 82.67 | 52,022 | 1.30 | 92,202 | 3.73 | 39,481 | 0.99 | 336,500 | 13.60 | 3,953,248 | 2,474,195 |
| 2000 | 3,202,634 | 97.15 | 2,077,587 | 83.89 | 61,336 | 1.86 | 127,689 | 5.16 | 32,536 | 0.99 | 271,277 | 10.95 | 3,263,970 | 2,476,553 |
| 2001 | 2,702,493 | 97.51 | 2,500,657 | 86.16 | 36,276 | 1.31 | 84,308 | 2.90 | 32,608 | 1.18 | 317,444 | 10.94 | 2,738,769 | 2,902,409 |
| 2002 | 2,027,491 | 97.69 | 1,967,968 | 87.11 | 23,259 | 1.12 | 62,819 | 2.78 | 24,676 | 1.19 | 228,446 | 10.11 | 2,050,750 | 2,259,233 |
| 2003 | 1,855,396 | 97.67 | 1,901,797 | 87.32 | 24,647 | 1.30 | 66,980 | 3.08 | 19,704 | 1.04 | 209,119 | 9.60 | 1,880,043 | 2,177,896 |
| 2004 | 3,064,914 | 98.28 | 2,271,916 | 86.84 | 30,592 | 0.98 | 99,893 | 3.82 | 22,981 | 0.74 | 244,539 | 9.35 | 3,095,506 | 2,616,348 |
| 2005 | 4,385,787 | 99.05 | 3,018,789 | 94.23 | 30,254 | 0.68 | 66,765 | 2.08 | 11,844 | 0.27 | 118,248 | 3.69 | 4,416,041 | 3,203,802 |
| 2006 | 4,075,994 | 99.44 | 2,995,567 | 96.34 | 17,871 | 0.44 | 49,912 | 1.61 | 5,186 | 0.13 | 63,839 | 2.05 | 4,093,865 | 3,109,318 |
| 2007 | 1,798,494 | 97.22 | 1,633,178 | 92.23 | 47,071 | 2.54 | 94,977 | 5.36 | 4,425 | 0.24 | 42,658 | 2.41 | 1,845,565 | 1,770,813 |
| Avg (89-06) | 5,508,673 | 98.47 | 2,794,735 | 90.15 | 43,237 | 0.90 | 79,430 | 2.69 | 29,035 | 0.63 | 209,209 | 7.16 | 5,551,911 | 3,083,373 |

## Current Regulations

## Georgia Regulations:

O.C.G.A 27-4-130.1

Minimum-size: Male: 5-inch CW, Peeler: 3-inch CW, Sook: no limit Daily catch limit: Recreational: 1 bushel per person per day, or two bushels per boat with more than one person.
Commercial: none
Gear limit: Two $23 / 8$ " escape rings. Floats to identify owner.
Recreational: 6 pots with fluorescent green floats.
Commercial: 200 pots sold in 50 pot permit increments.
Season:
License:
Open all year
Recreational: standard $\$ 9$ fishing license.
Commercial: Commercial crab license (resident $=\$ 12$, nonresident = \$112), \$2 per trap fee, vessel registration fee. Limited entry: 159 total licenses.

## Federal Regulations:

Exclusive Economic Zone (3-200 miles offshore)
No regulations - blue crabs are managed on a state-by-state basis.

## Chronology of Blue Crab Fishery Development and Management Actions in Georgia

| Pre-1939 | Wood traps, trot lining and dipping. |
| :---: | :---: |
| 1939-1955 | Sponge crab harvest prohibited February-April. |
| 1950-1970's | Wood traps and hand hauling dominated until 1973. |
| 1955-1957 | Sponge crabs prohibited year round. |
| 1957-1979 | Sponge crabs prohibited May-June. |
| 1968 | Crab die off - Gray Crab Disease. |
| 1977 | Sounds closed to power drawn nets. |
| 1979-2002 | Sponge crab harvest allowed. |
| 1980s | Perfected 2-arrel wire trap early 1980's. / Pot haulers became popular. |
| 1981 | Crab/whelk "conch" trawl fishery began. |
| 1982-1984 | Wire traps evolved to 4 barrel. |
| 1989-1990 | Live bushel trade developed. |
| 1992-1993 | Peeler industry established after $\sim 5$ years of development. |
| 1995 | "Ring Rule" implemented (23/8") for short crabs. |
|  | Two-Year MORATORIUM on commercial licenses to investigate concept of controlled access |
|  | Live bushel trade fully blossomed and dominated. |
|  | Picking houses experience labor problems. |
|  | Imports began replacing domestic picked crab meat |
| 1996 | Peeler pot exemption from ring rule. |
|  | Limited entry workshops with Dr. Orbach. |
| 1998 | Limited Access System for crabbing and castnetting. |
|  | Established a commercial crabbing license capping fishery at 159 |
|  | licenses, one license per individual. Number of traps limited to 200 |
|  | per license, with per trap fee (\$2). Required Boat / Trap ID. Lottery established for new entrants. Logbooks. |
|  | Recreational traps allowed with recreational license. |
|  | 6 commercial-style traps per person allowed with recreational license |
| 2001 | Crabbers began reporting as dealers. |
| 2002 | Sponge crab moratorium implemented until July 2005. |
|  | DNR board granted authority to manage fishery during emergency conditions |
| 2005-2008 | Sponge crab prohibition continued until July 2008. |
| May 2003 | Dept. of Commerce (NMFS) declares a fishery failure for GA blue crab in response to declining abundance associated with a five year drought. |
| 2004 | Harvest of adult females restricted for March 2004, and peelers until March 22, in response to decline female abundance associated with a five year drought. |

## Prioritized Issues of Concern

1. The population of coastal Georgia continues to increase with concomitant urbanization of areas adjacent to the estuary.
2. Inland land and water use patterns are changing so that the quality and quantity of freshwater entering the estuaries may be altered to the point of comprising ecosystem function.
3. Much of the basic understanding of blue crab biology and population dynamics is derived from estuaries to the north (Carolinas and Chesapeake Bay) and the Gulf States. Very few studies have been undertaken in Georgia, which is unique in its tidal amplitude.
4. There are no timely estimates of the impact of the marine recreational fishery on the economy of Georgia. With these kinds of estimates, an accurate value could be assigned to the recreational blue crab fishery with human and fiscal resources in the form of research and population monitoring allocated accordingly for effective management.
5. The spatial aspects of blue crab mating/spawning in Georgia are poorly understood.
6. There are no estimates of reproductive output (eggs) of the spawning biomass or of the total spawning biomass (weight). Additionally, the relationship between fishing mortality, spawning biomass, and recruitment is unknown.
7. Very little information exists on the early life history of blue crabs in Georgia. Trawl surveys conducted in meso- and polyhaline areas in Georgia's estuarine waters have produced limited numbers of juvenile blue crabs ( $<60 \mathrm{~mm}$ ). Therefore, it appears they are selecting very specific microhabitats, probably in the oligohaline zone of the estuary. These areas are very vulnerable to degradation or destruction from coastal area urbanization, coastal plain silvicultural practices, and reduced fresh water inflow.
8. There are nine major estuarine systems along the coast of Georgia. Each has defining biotic and abiotic characteristics. Thus, it is reasonable to assume the suitability of each of these estuaries as habitat might vary greatly from year to year. Similarly, natural and fishing mortality in each of these estuaries can vary from year to year. Consequently, it can be expected that recruitment to the adult population, either on an estuarine-specific or coastwide basis, may vary greatly through time.
9. Create a management plan that allows flexibility during times of extreme climatic events (droughts): Threshold Management Approach.
10. Determine the optimum number of licenses and associated traps.

## Current Data Sources

## Fishery Dependent Data Sources

In addition to harvest information, the GADNR has required by law since 1998 that logbooks be maintained and reported to the agency on a monthly basis for dealers and fishers. To improve on these data all crabbers began reporting as dealers starting in 2001. In addition to total harvest, they are also required to report on grade, location caught, number of traps, and soak time.
In November 2003, a cooperative crab trap study was initiated in response to a NMFS blue crab fishery failure declaration (May 2003). This study put observers on crab vessels on a monthly basis to get information on distribution, size, sex composition, spawning condition, maturity, and water hydrographics. Participating crabbers collected similar information from a limited number of randomly designated traps on each of their trips as well.

Cooperative Statistics Program (CSP) is part of the joint State-Federal partnership between the National Marine Fisheries Service (NMFS) and the State of Georgia. Originally implemented in 1977, the primary objective is to eliminate duplication of effort and standardizing data collection. In 1995, the Atlantic Coastal Cooperative Statistics Program (ACCSP) was conceived with 23 Atlantic federal, regional, and state fisheries management agencies agreeing to cooperatively collect, manage and disseminate fishery statistical information. With funding from NMFS, Georgia cooperates fully with both programs. To achieve the goals set by CSP and ACCSP, Georgia implemented the trip ticket program in April 1999. All sales of seafood products landed in Georgia must be recorded on a trip ticket at the time of the sale. Both the seafood dealer and the seafood harvester are responsible for insuring the ticket is completed in full. The data collected via trip tickets are:

| Trip start and unloading dates | Number of Crew |
| :--- | :--- |
| Vessel number | Harvester Identifier |
| Dealer Identifier | Area Fished |
| Actual Fishing Time | Number of Sets |
| Gear Type | Quantity of Gear |
| County Landed | Species |
| Pounds | Ex-vessel value |
| Market Size | Market Grade |

The data collected by these trip tickets are used not only to manage Georgia's fisheries but also to demonstrate their cultural and economic importance to coastal Georgia.

Blue Crab Trap Cooperative was established in 2003 as a result of declining blue crab harvest, the industry's request to help, and to create pot-based estimates of relative abundance. The primary object is for a series of volunteer crabbers to collect basic data from a small portion of their traps each fishing day ( $n=5$ ), and augment that with DNR observers who would accompany them on trips each month, collecting the same
information from all traps, with detailed information for the five primary traps. Funding was not secured for this project until April 2006, and will continue until June 2009. Initial response to the survey was favorable with over 85 crabbers signing up as interested during a November 2003, public meeting. A workshop was help in March 2004 and was attended by 28 individuals. A total of nine individuals returned information that year, only three reported information for more than one month, and by December 2004 participation had dropped to zero. Fortunately, observer trips continued, with intensity and regularity increasing with secured funding. A third component of the cooperative was to sample five traps off the DNR dock on Plantation Creek on a regular basis to simulate the shore-based recreational fishery (Figure 2). Initial data from this project suggests a strong correlation between commercial trap CPUE's and those from the cooperative components (Page et al, 2007).

## Fishery Independent Data Sources

Several fisheries independent datasets are available for use, each with their strengths and shortcomings (Table 6). Consistent funding for these surveys will provide better information for management in the years to come.

Table 6. GA DNR fishery independent data sources with blue crab information.

| Survey | TimeFrame | Gear | Periodicity | Comments |
| :--- | :--- | :--- | :--- | :--- |
| Juvenile Finfish <br> Survey | $1978-1986$, <br> $2006-$ <br> present | $78-86: 10 \mathrm{ft}$ <br> trawl with 1/8 <br> mesh. <br> $2006-: 20 \mathrm{ft}$ <br> trawl, 1.875 <br> mesh, 0.25 " <br> liner | Monthly | Used in the smaller creeks |
| National Coastal <br> Assessment | $2000-2006$ | $20 \mathrm{ft} \mathrm{trawl}$, <br> 1.875 mesh | July-Sep | 50 sites conducted annually to <br> assess community structure, <br> toxins, water quality, etc |
| Beach Seine | $2004-$ <br> present | $100 \times 6 \mathrm{ft}$ seine <br> $1 "$ mesh | Monthly | 4 sites in SS and SA |

Ecological Monitoring Trawl Survey GADNR's Coastal Resources Division has conducted a trawl survey to monitoring shrimp and blue crab abundance since 1976. The monthly survey is a fixed site design stratified on creek, sound, and offshore locations in the various sound systems of Georgia. Data on blue crabs includes total number and weight, sex, maturity, egg and ecdysis stage, and health (disease). The survey indicated a very similar decline in abundance as compared to commercial harvest during the 1998-2002 drought period (Figure 3).

Total Catch


Figure 2. Monthly catch per unit effort (crabs per pot) from the Blue Crab Trap Cooperative Project (2004 to present).


Cpue is a geometric mean per 15 minute trawl
Figure 3. Catch per unit effort from the Ecological Monitoring Trawl Survey.

Marine Sportfish Population Health Survey has been conducted since 2003 to monitor populations of recreational important fishes (in particular, red drum and spotted sea trout). The Wassaw, Altamaha River Delta, and Cumberland systems have been identified as the primary estuaries but the latter is presently not sampled due to funding constraints. The survey is tasked to: (1) collect biological data from all estuarine fishes of importance; (2) characterize the essential habitats needed by the various life history stages of these fishes; (3) analyze these data to determine the health of marine sportfish populations; and (4) summarize this information in stock assessments and other status reports. Sampling is conducted with 600 x 7 ft trammel nets (2.75" to $14^{\prime \prime}$ stretch mesh): in March-May, and September to November, and with $300 \mathrm{x9} \mathrm{ft}$ gill nets (2.5" stretch) June to August. No lengths are taken on blue crabs, but total numbers are identified as either male, adult female, or juvenile female. Data from this survey indicated relative good success at catching crabs (Figure 4).


Figure 4. Monthly and annual CPUE by sound system and gear from the Marine Sportfish Population Health Survey. CPUE is crabs per net set.

Beach Seine Survey was initiated in 2004 in response to declining crab abundance associated with a prolonged drought. The primary objective was to intercept seaward migrating sponged females at and near various sound mouths. Sampling has been conducted at four sites in the entrance of St. Simons and St. Andrews sound using a $100 \times 6 \mathrm{ft}$ monofilament seine with 1 " stretch mesh. All species are enumerated and subsamples measured. Information collected on blue crabs is similar to that of the EMTS.

Blue Crabs from the Seine Survey


Source: GADNR EMS Seine Survey CPUE is crabs per haul, Mean Density in crabs per $1000 \mathrm{~m}^{2}$

Figure 5. Monthly catch per unit effort and density from the GA DNR Beach Seine Survey, 2004-2007.

## Goals and Objectives for Management

1. Determine the maximum amount of commercial fishing pressure (in actively fishing traps) for sustainability and adjust the number of licenses accordingly.
2. Develop methods to address latent fishing effort.
3. Develop methods to assess the recreational component of the fishery.
4. Protect the spawning population as needed to avoid wide fluctuations in stock size.
5. Identify and protect Essential Fish Habitat (EFH) and Habitat Areas of Particular Concern (HAPC).
6. Develop a threshold management approach that will allow for clear and concise actions when pre-described levels of relative abundance (CPUE) are met.

## Threshold Management for blue crabs

Management of the blue crab resource in Georgia to date has been accomplished through limited commercial entry ( 159 maximum licenses) and fishing effort limitations (pot permits). There is no commercial catch limit or season for crabbing. These regulations appear to be relatively effective during normal conditions. However, a 52month drought (June 1998 to Sept 2002) clearly indicated how climatic conditions can dramatically alter the ecosystem and the blue crab population.

This drought resulted in a $20 \%$ increase in coastal salinities, pushing the salt wedge 30 miles upriver in some places. The impacts on crabs were not immediate, but the long duration of the drought resulted in four consecutive years of record low commercial harvest and catch per unit effort. Independent research surveys supported these declines.

The impacts of the drought on coastal Georgia included:

- Marsh die off - resulting in loss of habitat for estuarine dependent species.
- Displacement of crab populations further upriver to areas of lower quality and quantity habitat.
- Increase in bitter crab disease. The organism that causes this disease, Hematodinium sp., thrives in salinity above 11 ppt. Its range and impact on blue crabs increased during the drought.
- Higher salinity also meant a wider distribution of coastal predators into the estuary, potentially increasing predation on blue crabs.
- The drought reduced river flow potentially concentrating pollutants.
- Recruitment failure: Blue crab eggs and larvae require high saline, low turbidity water for survival. These waters are typically found offshore. With females encountering oceanic salinity further upriver, it is likely eggs and larvae never survived. This became evident when numbers of juveniles declined dramatically in June 2001. A recovery of juveniles was not observed until the Fall of 2003.

It became evident during these type of environmental extremes that a more proactive management approach was necessary which could be enacted quickly with preestablished actions. The threshold approach to blue crab fishery management involves establishing values, or "triggers" that when reached, enact a specific management action. Data from various fishery-independent and -dependent sources should be utilized to insure agreement (Table 7).

Table 7: Available datasets for managing Georgia's blue crab fishery.

| Fishery Dependent Data Sources |  |  |  |
| :---: | :---: | :---: | :---: |
| Data Source | Period | Pros | Cons |
| Commercial Harvest | 1955-present | Long-term Gear specific | Market driven No effort Inconsistent Reporting |
| Commercial Effort |  |  |  |
| Pounds per trip | 1989-present | Long-term Effort driven | ```Number of pots and soaktime missing during earlier years Dealers often lump trips together``` |
| Pounds per pot/hr Pounds per pot | 2001-present | Best available commercial data Easy to understand | Short-term <br> Reporting discrepancies |
| DNR Trap Coop | 2003-present | Science based Good coverage | Poor participation |
| Fishery Independent Data Sources - DNR |  |  |  |
| EM Trawl Survey | 1976-present | Long-term Consistent Tracks harvest well | Gear specific Site Specific |
| EM Juvenile Survey | 1979-86, 2006 | Samples creeks upriver <br> Targets juveniles | Not continuous Funding |
| EM Seine Survey | 2003-present | Captures spawners | Limited coverage |
| MSPHS | 2003 - present | Crabs routinely encountered, good temperal and spatial coverage | Only samples in two sound systems |

At present, the GA DNR Ecological Monitoring Trawl Survey and commercial blue crab catch and effort data (pounds-per-trip) will be the primary datasets. Other datasets are of valuable use (commercial effort in pounds-per-pot-hr, DNR's Trap Cooperative, Seine, and Juvenile Trawl), but they are of limited duration and can only be incorporated with more years of data.

For a short-lived species such as blue crab, evaluating data on an annual basis has some shortcomings because reaction to concerns would be too slow and management actions may be unnecessarily prolonged. As a result, the decision was made to examine catch rates on a monthly basis and establish 6-month running averages to
exclude an affect of a single month. This method would insure changes to the stock were indeed real and not some environmental or sampling anomaly. Potential actions will not be implemented unless the threshold (or trigger) is exceeded for six consecutive months. Once this occurs, the recommended action will remain in effect until the threshold is NOT met for a minimum of three months. This method appears to be able to respond more quickly to changes in the blue crab population size. In addition, the actions will not automatically go into effect, but must be considered along with other potential factors to insure proper management. DNR will notify industry leaders prior to the threshold being met ( $4-5$ consecutive months beyond average), so the Blue Crab Advisory Panel (BCAP) can have time to convene and discuss the actions to take place.

The proposed thresholds for management action will be:
Threshold Value 1: > 81 \% C.I. Upper Bound (upper red line on Figs. 6 and 7) Threshold Value 2: $\leq 81 \%$ C.I. Lower Bound (lower orange line on Figs. 6 and 7) Threshold Value 3: $\leq 95 \%$ C.I. Lower Bound (lower red line on Figs. 6 and 7)

Both datasets (commercial catch and effort and the GA DNR Trawl Survey) should agree for an action to be taken. For the Trawl Survey, 41 of 228 months between 1989 and 2007 would require an action (18\%) (Table 8), while 57 months from the commercial cpue data ( $25 \%$ ) would have supported an action (Table 9). Of the months with a positive action (Threshold Value \#1), 10 occurred from the Trawl Survey (4.4\%) and $18(7.9 \%)$ from commercial cpue. When total agreement is examined between the two data sources, only 35 out of 228 months (15.4\%) would have had a management action initiated (Table 10). Six months had very favorable conditions (1992-1994, abundance above the $81 \%$ C.I.) with 29 months below at least the $81 \%$ confidence intervals, primarily 2002-2004.

## Management Actions:

Threshold Value 1: > 81\% Upper Bound (upper red line on Figures 6 and 7) Management action: Relax regulations on sponge crab harvest. At this point abundance is very high. It's likely price per pound will be very low. Increased harvest could allow crabbers to offset economic losses due to market conditions.

Threshold Value 2: $\leq 81 \%$ Lower Bound (lower orange line on Figures 6 and 7) Management Action: Seasonal restrictions on adult female harvest. Below the 81 percentile and the fishery is clearly under stress. A ban or a reduction in harvest on adult females during key times of the year will allow for increased mating success and egg production.

Threshold Value 3: $\leq 95 \%$ Lower Bound (lower red line on Figures 6 and 7)

Management Action: A ban on all females or complete closure. If catch rates fall in this range the population is in serious threat of crashing. Overfishing is a distinct possibility because the population is already depressed and continued harvest may prolong its recovery. This is the scenario faced during the 1998-2003 drought. The population was extremely low, and initially crabbers placed more effort in an attempt to remain solvent. Eventually the expense outweighed the return and many left the fishery.

It is recommended that no action be allowed to remain in effect longer than ninety (90) days without further review from DNR biologists and industry leaders. This may be difficult due to the lag associated with actual commercial harvest and the time these trips are reported to DNR. At any given time, as many as $15 \%$ of all commercial crabbers are in arrears for at least three months. This makes using the commercial cpue data on any real-time basis notably bias. Other datasets with less of a time series mentioned here may need to be incorporated to insure proper management.

One concern with using commercial CPUE in the form of pounds per trip is it ignores crabbers fishing limited numbers of pots. Those with a 50 pot permit cannot expect to catch those with the highest permitted amount of 200. In addition, often times market conditions result in crabbers harvesting only what they have orders for, regardless of the quantity of traps they have set in the water. Since 2001, mandatory trip tickets required number of traps fished for each daily record. This can provide a CPUE in pounds per pot which takes into account the various trap permits available within the fishery (Figure 8 and Table 11). During 2006 and 2007, 35 and 37 crabbers respectively, had annual harvest rates below the calculated lower $81 \%$ threshold value of 241 lbs per trip for the period of 2001 through 2007. This raises concern over using the pounds per trip estimates dating back to 1989 to trigger an action. The lower $81 \%$ value of 289 lbs/trip exceeds that harvested by many fishers with 50 trap permits harvest. Although these data are short duration (seven years) they may need to be incorporated into this FMP sooner than originally expected.


Source: GA DNR Ecological Monitoring Trawl Survey
CPUE in Crabs per standard 15 minute trawl
Figure 6. Blue crab monthly spawning stock estimates from the GA DNR Ecological Monitoring Trawl Survey (1976 to present). The green line is a 6-point average of monthly values, (ie, the average of January to June is the June value, February to July, the July value, etc). The purpose is to smooth the trend to take out the effects of a single month. The deep blue horizontal line is the long-term mean, in this case 2.91 crabs per standard 15 -minute trawl. The other horizontal lines represent different levels of confidence. The red lines indicate to upper and lower $95 \%$ confidence interval ( $95 \%$ C.I. for short -2 standard deviations). The orange lines are the corresponding $81 \%$ confidence intervals ( 1.5 standard deviations). The upper $81 \%$ C.I. will trigger Recommendation \#1. Populations are healthy with ample spawning stock. The lower 81 percentile suggests the stock is in stress and will trigger Recommendation \#2. The lower red horizontal line is the lower $95 \%$ confidence interval and suggests the stock is at extremely low levels. The period from April 2002 through August 2004 has been the only prolonged period stocks remained below this level. Extreme caution is necessary at these stock levels and Recommendation \#3 is enacted for these circumstances.

Commercial Hard Crab Harvest CPUE


Source: GA Commercial Statistics Program CPUE in pounds per complete trip

Figure 7. Monthly commercial catch and effort data for hard blue crabs 1989-2007. These data show a similar decline and the estimates from the fishery independent estimates of spawning stock starting late 2001 and continuing until the fall of 2004.

Table 8. When would triggers fire? Months when a management action would have been in place based on the upper 95 percentile and $81^{\text {st }}$ percentiles (both upper and lower) based on spawning stock estimates from the GADNR Trawl Survey.

| Threshold Management in Effect |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| YEAR | Jan | Feb | Mar | Apr | May | Jun | Jul | Aug | Sep | Oct | Nov | Dec |
| 1976 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1977 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1978 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1979 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1980 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1981 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1982 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1983 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1984 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1985 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1986 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1987 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1988 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1989 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1990 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1991 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1992 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1993 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1994 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1995 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1996 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1997 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1998 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1999 |  |  |  |  |  |  |  |  |  |  |  |  |
| 2000 |  |  |  |  |  |  |  |  |  |  |  |  |
| 2001 |  |  |  |  |  |  |  |  |  |  |  |  |
| 2002 |  |  |  |  |  |  |  |  |  |  |  |  |
| 2003 |  |  |  |  |  |  |  |  |  |  |  |  |
| 2004 |  |  |  |  |  |  |  |  |  |  |  |  |
| 2005 |  |  |  |  |  |  |  |  |  |  |  |  |
| 2006 |  |  |  |  |  |  |  |  |  |  |  |  |
| 2007 |  |  |  |  |  |  |  |  |  |  |  |  |
| 2008 |  |  |  |  |  |  |  |  |  |  |  |  |
|  |  | utive utive utive | onths onths onths | ove <br> low <br> low | er 8 er 9 east | Cl pl <br> Cl pl <br> wer | $\begin{aligned} & 5 \mathrm{n} \\ & 3 \mathrm{c} \\ & 3 \mathrm{c} \\ & \% \mathrm{C} \end{aligned}$ | nths secut plus 3 | mon <br> nsecu |  | ths |  |

There are several months from 1979-1983 when sampling did not occur

Table 9. Circumstances when a management action would have been enacted under the present plan based on commercial catch per unit effort data (pounds per trip).

Threshold Management in Effect

| YEAR | Jan | Feb | Mar | Apr | May | Jun | Jul | Aug | Sep | Oct | Nov | Dec |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |
| 1989 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1990 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1991 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1992 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1993 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1994 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1995 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1996 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1997 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1998 |  |  |  |  |  |  |  |  |  |  |  |  |
| 2009 |  |  |  |  |  |  |  |  |  |  |  |  |
| 2001 |  |  |  |  |  |  |  |  |  |  |  |  |
| 2002 |  |  |  |  |  |  |  |  |  |  |  |  |
| 2003 |  |  |  |  |  |  |  |  |  |  |  |  |
| 2004 |  |  |  |  |  |  |  |  |  |  |  |  |
| 2005 |  |  |  |  |  |  |  |  |  |  |  |  |
| 2007 |  |  |  |  |  |  |  |  |  |  |  |  |

6 consecutive months above Upper $81 \% \mathrm{Cl}$ plus 3 month below 6 consecutive months below Lower $95 \% \mathrm{Cl}$ plus 3 months above 6 consecutive months below (at least) Lower $81 \% \mathrm{Cl}$ plus 3 months above

Table 10. Months between 1989 and present when both the GA DNR Trawl Survey and commercial pot CPUE exceeded threshold values and were in full agreement.

| Threshold Management in Effect |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| YEAR | Jan | Feb | Mar | Apr | May | Jun | Jul | Aug | Sep | Oct | Nov | Dec |
| 1989 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1990 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1991 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1992 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1993 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1994 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1995 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1996 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1997 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1998 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1999 |  |  |  |  |  |  |  |  |  |  |  |  |
| 2000 |  |  |  |  |  |  |  |  |  |  |  |  |
| 2001 |  |  |  |  |  |  |  |  |  |  |  |  |
| 2002 |  |  |  |  |  |  |  |  |  |  |  |  |
| 2003 |  |  |  |  |  |  |  |  |  |  |  |  |
| 2004 |  |  |  |  |  |  |  |  |  |  |  |  |
| 2005 |  |  |  |  |  |  |  |  |  |  |  |  |
| 2006 |  |  |  |  |  |  |  |  |  |  |  |  |
| 2007 |  |  |  |  |  |  |  |  |  |  |  |  |
|  | cons | utive | onths | bove | per | CI | us 3 | onth |  |  |  |  |
|  | cons | utive | nths | elow | wer 9 | Cl p | s 3 | nths |  |  |  |  |
|  | cons | utive | nths | low | leas | ower | 1\% | plus | month | bov |  |  |

Commercial Hard Crab Harvest CPUE

—6pt Avg —Lower 95\% CI —Upper 95\% CI —Lower 81\% CI —Upper 81\% CI —GrandMean

Grand Mean: 3.55
81\% Bound: 2.63-4.46

67\% Bound: 2.85-4.25 90\% Bound: 2.40-4.70
95\% Bound: 2.15-4.94

Source: GA Cooperative Statistics Program
CPUE in pounds per traps fished

Figure 8. Reported commercial catch per unit effort (CPUE) measured as pounds per pot. Data were not available prior to 2001.

Table 11. Months between 2001 and present when commercial pot CPUE (measured as pounds per pot) exceeded threshold values.

Threshold Management in Effect

| YEAR | Jan | Feb | Mar | Apr | May | Jun | Jul | Aug | Sep | Oct | Nov | Dec |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 1989 | Data on quantity of traps fished was not routinely reported until the 2001 fishing season |  |  |  |  |  |  |  |  |  |  |  |
| 1990 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1991 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1992 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1993 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1994 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1995 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1996 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1997 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1998 |  |  |  |  |  |  |  |  |  |  |  |  |
| 1999 |  |  |  |  |  |  |  |  |  |  |  |  |
| 2000 |  |  |  |  |  |  |  |  |  |  |  |  |
| 2001 |  |  |  |  |  |  |  |  |  |  |  |  |
| 2002 |  |  |  |  |  |  |  |  |  |  |  |  |
| 2003 |  |  |  |  |  |  |  |  |  |  |  |  |
| 2004 |  |  |  |  |  |  |  |  |  |  |  |  |
| 2005 |  |  |  |  |  |  |  |  |  |  |  |  |
| 2006 |  |  |  |  |  |  |  |  |  |  |  |  |
| 2007 |  |  |  |  |  |  |  |  |  |  |  |  |
|  | cons | utive | nths | ove U | er 81 | Cl plu | 3 co | secutiv | month | elow |  |  |
|  | cons | utive | nths | low Lo | er 95\% | Cl plu | 3 co | ecutive | month | bove |  |  |
|  | cons | utive | nths | low (a | east) | wer 8 | \% Cl | us 3 co | secutiv | mont | abov |  |

## Prioritized Research and Monitoring Needs

1. Develop methods to assess recreational blue crab catch and effort.

Methods: Presently there are no methods to assess the recreational effort of blue crabs in Georgia. Absher's 1988 study of Chatham and Glynn Counties is one of the few available to estimate effort, and only in the two most populous coastal counties (Glynn and Chatham). His estimate of $12 \%$ participation of the general population, making 253,597 crabbing trips could produce 10.14 million pounds if each trip produced the limit of 1 bushel per person per day. An invertebrate recreation stamp (to include shrimp, whelk, etc) would identify the universe of potential users and a phone survey targeting these individuals would allow for annual estimates of these species from recreational harvest.
2. Develop abundance index for age-0 blue crabs.

Methods: Utilizing existing and ongoing trawl surveys (EMTS and juvenile survey) estimates can be created for age-0 blue crabs based on length frequencies and specific temporal and spatial components of those surveys. Analytical Methods: Length frequencies from the various fishery independent surveys will be used to create a generalized monthly cutoff for age-0 blue crabs. Data will be examined to define the spatial and temporal components with maximum recruit to the various gears to produce a weighted geometric mean catch per trawl which minimizes the coeficient of variance. Over time, this index will provide a meaningful reference point to compare annual recruitment success.
3. Develop abundance indices for adult blue crabs.

Methods: Utilizing existing and ongoing trawl surveys (EMTS and juvenile survey) and the Blue Crab Trap Cooperative Project, estimates can be created for adults (based on legal size limit) and specific temporal and spatial components of those surveys.
Analytical Methods: Data will be examined to define the spatial and temporal components with maximum recruit to the various gears to produce a weighted geometric mean catch per trawl which minimizes the coeficient of variance. Over time, this index will provide a meaniful reference point to compare annual recruitment success. Adult, male, female indices should be created.
4. Develop assays to detect diseases in blue crabs.

Methods: Assays need to be created to assess the range and prevalence of diseases such as the parasitic dinoflagellate, Hematodinium sp,. in situ to better understand its impact on blue crab populations.
5. Evaluate the influence of environmental factors, including, rain, streamflow, habitat, etc.

Methods: Examine relationships between relative abundance of blue crabs using available catch per unit effort data and various environmental datasets available
via NOAA and state climatological offices. Examine the potential relationships of rainfall and instream flow with crab abundance and juvenile recruitment.
Analytical Methods: Multivariate statistical methods will be used to explore these data to determine what relationships exist with crab abundance.

## 6. Conduct tagging studies.

Methods: Tag adult females and pre-peelers above demarcation line to determine fishing pressure on the fishing grounds and timing of the seaward migration of spawning females.

## 7. Pot efficiency studies

Methods: Establish efficiencies of hard and peeler pots and the effectiveness of various baits on a seasonal basis. Factors to explore include: inverted bait wells, terrapin excluder devices, seasonal attractiveness of individual traps, and seasonal effectiveness of various natural and synthetic baits.

## 8. Larval Recruitment Studies

Methods: Collect information on recruiting megalopa to determine periodicity and recruitment success. Simple PVC air filter collectors can be placed near the mouths of various sounds and creeks.

## 9. Identify habitats used by juvenile, adult males, and spawning female blue crabs.

Methods: Adult male blue crabs typically inhabit different portions of the estuary than adult females - primarily along different salinity gradients. Understanding these distributions and habitat preferences of the various life stages will allow for better management of the stock and protection of vitally important habitats. By using existing surveys, many of theses areas may be identified.
Analytical Methods: These systematic surveys should be able to identify aggregates by life stage. Physicochemical data (salinity, temperature, depth, turbidity, stream flow) typically collected from such samples can be compared to abundance to identify habitat preferences.
9. Examine interactions between crab traps and various marine and estuarine species.

Methods: There are numerous species that interact with crab traps, either by attraction to the bait or the crabs held within. Bottlenose dolphins are often observed flipping traps to get to the fish in the bait well - prompting some crabbers fishing in areas prone to this behavior to invest in inverted bait wells. Marine sea turtles are known to forage at the traps, increasing crab mortality due to claw and leg loss. Diamondback terrapins are commonly found inside crab traps and can be deterred by various excluder devices. Finfish bycatch in crab traps appears to be minimal, however, invertebrates such as channel whelk are often found in commercial quantities (Page 2007).
Analytical Methods: Studies need to be conducted to determine ways of deterring or modifying behavior to limit these potential interactions.

Activities for FY2008 - FY2012

## Collection of fishery-independent catch/harvest/effort and life history data.

Purpose: To describe the size distribution and relative abundance of various life stages of blue crabs in coastal waters.
Method: Continue collecting blue crab information from the following surveys:

1. Ecological Monitoring Trawl Survey
2. Marine Sportfish Population Health Survey
3. Juvenile Trawl Survey
4. Beach Seine Survey

Collection of fishery-dependent catch/harvest/effort data.
Purpose: To evaluate the social, economic, and ecological impacts of the blue crab harvest on Coastal Georgia.
Method: Continue to collect mandated catch and effort data from the commercial harvesters and establish methods to improve non-reporting and reporting bias. Continue cooperative surveys such as the trap cooperative as a proxy to commercial fishing success and use these data to establish such bias estimates. Long-term funding for such cooperative surveys will need to be identified.

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